

NORTH CAROLINA DEPARTMENT OF TRANSPORTATION



PUBLIC HEARING
NOVEMBER 16, 2015
NCDOT STIP PROJECT NO. I-2513

THE PURPOSE OF THE OPEN HOUSE AND PUBLIC HEARING

Today's hearing is another important step in the North Carolina Department of Transportation's (NCDOT) procedure for making you, the public, a part of the project development process. The purpose of the hearing is to obtain public input on the location and design of the project.

There are two portions to today's event, an informal open house and a formal public hearing.

View the DEIS and detailed project maps

Planning and environmental studies on the I-2513, I-26 Connector Project are available in the Draft Environmental Impact Statement (DEIS). Copies of the DEIS, along with today's hearing maps, are available for review.

View the animated representation of the project

A visualization of some of the proposed alternatives for the project will be played continuously during the pre-hearing open house. Please take a moment to view this video with an explanation of the project.

Speak with project representatives

NCDOT representatives will be available between the hours of 4 p.m. and 6:30 p.m. to answer questions and receive comments relative to the proposed project.

Stay for the Public Hearing

A formal presentation will begin at 7 p.m. The presentation will consist of an explanation of the proposed corridor location, design, right of way, relocation requirements/procedures, and the state-federal relationship. The hearing will be open to those present for statements, questions and comments. The presentation and comments will be recorded and a transcript will be prepared. If you can not stay, the Public Hearing will be streamed, live, on the project website and you can submit comments online or through the mail.

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PROJECT DESCRIPTION

The I-26 Connector Project is an interstate freeway project that is being proposed to connect I-26 in southwest Asheville to US 19-23-70 in northwest Asheville. The NCDOT has programmed this project to upgrade and widen I-240 from I-40 to Patton Avenue, and then proceed northward from Patton Avenue on new location across the French Broad River and connect to US 19-23-70 just south of Exit 25 (Broadway). Upon completion, this project will be part of the I-26 Interstate that extends from Charleston, South Carolina, to Kingsport, Tennessee.

The proposed I-26 Connector in Asheville is approximately 7 miles long from the I-40 interchange to Broadway. The project includes three sections: C, A, and B.

Section C

Improvements to the I-26/I-240 interchange with I-40 and the Brevard Road and Smokey Park Highway interchanges.

Section A

Upgrading existing I-240 from the I-26/I-240 interchange with I-40 to the I-240 interchange with Patton Avenue, west of the French Broad River. This includes upgrades to the Brevard Road, Amboy Road, Haywood Road and Patton Avenue interchanges.

Section B

Construction of the interstate on new location from the Patton Avenue interchange north across the French Broad River, tying into US 19-23-70 south of Broadway.

PROJECT INFORMATION

GENERAL

What is the DEIS?

In accordance with the National Environmental Policy Act (NEPA) NCDOT prepared a Draft Environmental Impact Statement (DEIS) for the I-26 Connector Project. The DEIS is a federally required environmental document that describes the purpose and need for the project, identifies project alternatives, and evaluates them for potential environmental effects.

Are the Designs Final?

The design plans shown at the Public Hearing are preliminary and have not been finalized. Additional information including traffic forecasts and updated property information may result in modifications of right-of-way limits, the limits of construction, road curves, or pavement markings.

Has a Preferred Alternative Been Selected?

At this point, a preferred alternative has not been selected. All alternatives under consideration are presented in the DEIS and to the project team for selection of the preferred alternative.

What's Next?

The next step in the planning process will be to summarize comments received at the public hearing and choose the Preferred Alternative. Your comments and recommendations will be on public record and will be considered when selecting the Preferred Alternative and to assist in developing the final design of the project.

When Will Construction Start?

Section C of the project will be the first to start construction and is scheduled to begin in 2021. Section B construction will commence in 2024, and Section A will begin in later years.

PROJECT PURPOSE AND NEED

Why is the I-26 Connector needed?

The project is needed to address traffic capacity problems along the existing I-240 corridor (future I-26), across the Captain Jeff Bowen Bridges to US 19-23-70. Presently numerous areas do not meet interstate design standards and cannot be designated I-26 without being improved. The project would improve traffic flow, address the substandard roadway features, and provide an interstate roadway through West Asheville for the I-26 Corridor.

How will traffic operate if the project is not built?

Traffic operations are evaluated using a "Level of Service" rating ranging from A (best) to F (worst). If no improvements are made, in 2033, 41 of the 80 freeway elements will operate at an unacceptable level of service, based on Federal Highway Administration standards. The completion of portions of the adjacent NCDOT Project A-0010A (US 19-23-70 improvements from Asheville to the Tennessee state line) will further increased traffic demands along I-240 west of Asheville.

What are the roadway deficiencies along the existing corridor?

The existing route serving I-26 traffic has numerous design deficiencies that do not meet interstate design standards. The corridor was evaluated based on 19 design criteria, and 24 locations were shown to have elements that were substandard. Multiple segments of I-240 west of Asheville currently have an accident rate that exceeds the critical crash rate for similar North Carolina facilities, demonstrating the need for these improvements along this section of the facility.

State-Federal Relationship

The proposed project is a Federal-Aid Highway Project and thus will be constructed under the State-Federal Aid Highway Program. Financing of this project will be 80% Federal funds and 20% State funds through the National Highway System Program. The Board of Transportation is responsible for the selection and scheduling of projects on the Federal Aid System, including their location, design and maintenance cost after construction. The Federal Highway Administration is responsible for the review and approval of the previously mentioned activities to ensure that each Federal Aid Project is designed, constructed and maintained to Federal Aid Standards.

Project Hotline/Línea Gratutita del Proyecto: 1-800-233-6315

http://www.ncdot.gov/projects/i26connector/

PROJECT INFORMATION

What is done with input received?

A post-hearing meeting will be conducted after the comment period has ended. NCDOT staff representing Planning, Design, Traffic Operations, Division, Right of Way, Public Involvement, Community Studies, and others who play a role in the development of a project will attend this meeting. The project will also be reviewed with federal agencies such as the Federal Highway Administration (FHWA) and the US Army Corps of Engineers (USACE), as well as state agencies such as the NC Department of Environment and Natural Resources. When appropriate, local government staff may also attend.

All spoken and written comments are discussed at the post-hearing meeting. Most issues are resolved at the post-hearing meeting. The NCDOT considers safety, costs, traffic service, social impacts and public comments in making decisions. Complex issues may require additional study and may be reviewed by higher management, Board of Transportation Members and/or the Secretary of Transportation.

Minutes of the post-hearing meeting will be summarized and are available to the public by noting your request on the comment sheet. Once distributed, the post-hearing meeting minutes will also be posted on the project website.

WHERE TO REVIEW PROJECT INFORMATION

The DEIS and Public Hearing Maps are available for public viewing at the following locations:

NCDOT Division 13

55 Orange Street Asheville, North Carolina 28801

City of Asheville Transportation

70 Court Plaza—Mezzanine Level Asheville, North Carolina, 28802

The DEIS is also available for public viewing at the following public library locations:

State Library of North Carolina:

109 East Jones Street Raleigh, North Carolina 27601

West Asheville Library

942 Haywood Road Asheville, North Carolina 28806

Pack Memorial Library:

67 Haywood Street
Asheville, North Carolina 28801

Buncombe County Law Library

60 Court Plaza Asheville, North Carolina 28801

People can also view the materials at the project website at http://www.ncdot.gov/projects/i26connector/

YOUR PARTICIPATION he opportunity is here you

Now that the opportunity is here, you are encouraged to participate by making your comments and/or questions a part of the public record. This may be done by having them recorded at the formal Public Hearing, calling the project hotline at 1-800-233-6315, or by writing them on the attached comment sheet. Several representatives of the North Carolina Department of Transportation are present. They will be happy to talk with you, explain the design to you and answer your questions. You may write your comments or questions on the comment sheet and leave it with one of the representatives or mail them by December 16, 2015 to the following address:

Mr. Drew Joyner, P.E.

NCDOT - Human Environment Section
1598 Mail Service Center
Raleigh, NC 27699-1598
Email: djoyner@ncdot.gov
1-800-233-6315

Additionally, comments can be submitted through EngageNCDOT, an interactive public engagement tool at http://engagencdot.mysidewalk.com/

Everyone present is urged to participate in the proceedings. It is important, however, that the opinions of all individuals be respected regardless of how different they may be from your own. Accordingly, debates, as such, are out of place at public hearings. Also, the public hearing is not to be used as a popular referendum to determine the location and/or design by a majority vote of those present.

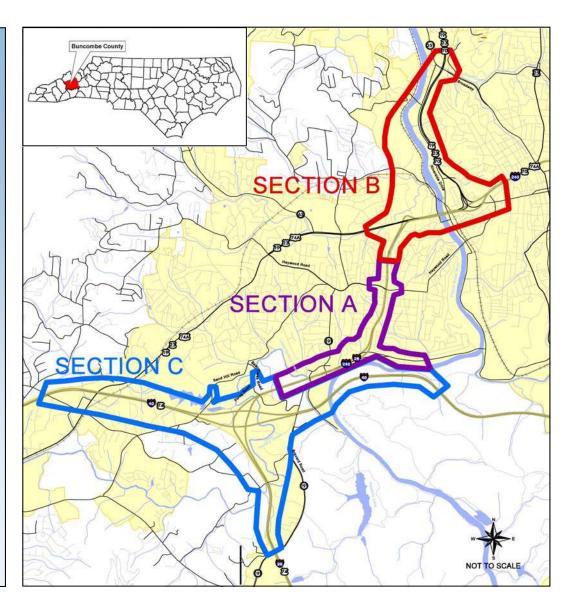
PROJECT TIMELINE 2017 FEIS/ROD Public Hearing Section B Construction 2015 2021 Draft DEIS Complete Section B ROW Acquisition **Future Years** Section A ROW and Construction 2016 2021 Preferred Alternative Section C Construction 2019 Selected Section C ROW Acquisition

NCDOT Mission Statement: Connecting people, products, and places safely and efficiently with customer focus, accountability and environmental sensitivity to enhance the economy and vitality of North Carolina.

DETAILED STUDY ALTERNATIVES

All of the detailed study alternatives would accommodate the projected traffic demands, as well as sharing common features such as landscaping, buffers, and color treatments on structural elements. However, each alternative balances the impacts to the human and natural environment in different ways.

The Project Study Area has been broken into three sections, as shown here. The proposed alternatives for each section are shown on the following pages.



SECTION C

The four build alternatives for Section C, as presented on the next page, offer a variety of options to reconstruct the existing I-26/I-40/I-240 interchange. All alternatives provide the missing movements at the I-26/I-40/I-240 interchange.

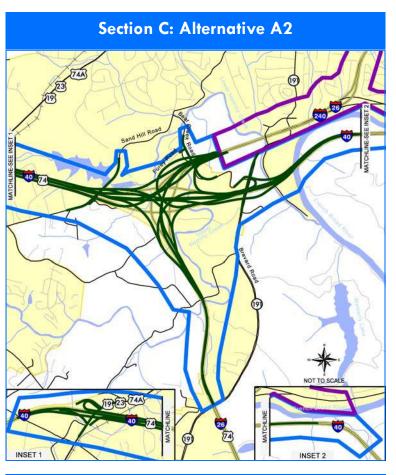
Alternative A-2 provides direct flyover ramps for all movements at the I-26/I-40/I-240 interchange. This is a comprehensive solution that will result in an interchange that moves traffic in all four directions.

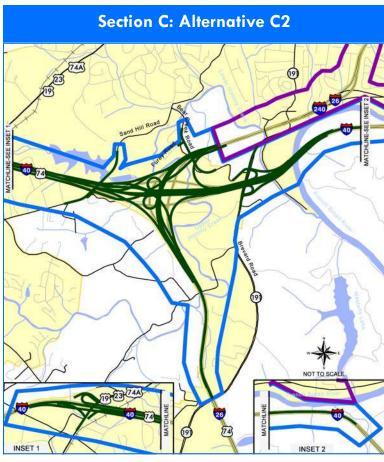
Alternative C-2 provides two flyover ramps and two loop ramps at the I-26/I-40/I-240 interchange along with Collector-Distributor roadways in both directions along I-40 and in the eastbound direction along I-26. This solution balances between optimal traffic improvements and overall cost.

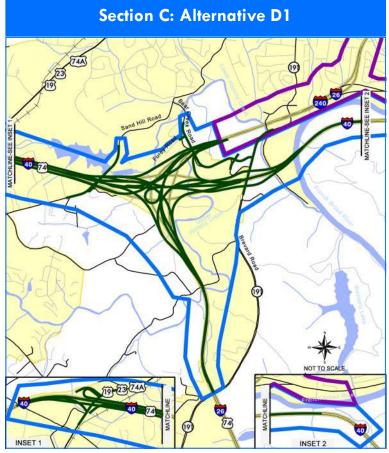
Alternative D-1 provides three flyover ramps and one loop ramp at the I-26/I-40/I-240 interchange. This solution balances optimal traffic improvements with overall cost.

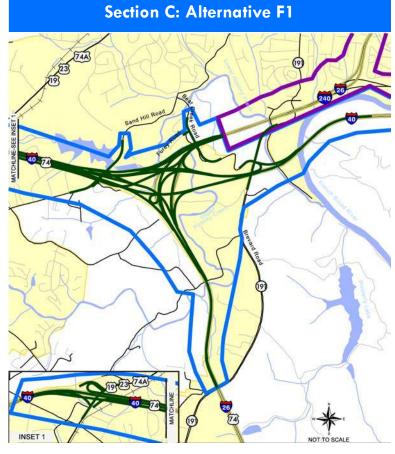
Alternative F-1 reconstructs the existing I-26/I-40/I-240 interchange in the same general configuration as today but with the addition of two missing connections to I-40. This is a low-cost, efficient, solution that provides the missing movements in the interchange and accommodates projected traffic demands.

DETAILED STUDY ALTERNATIVES—SECTION C









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DETAILED STUDY ALTERNATIVES—SECTION A

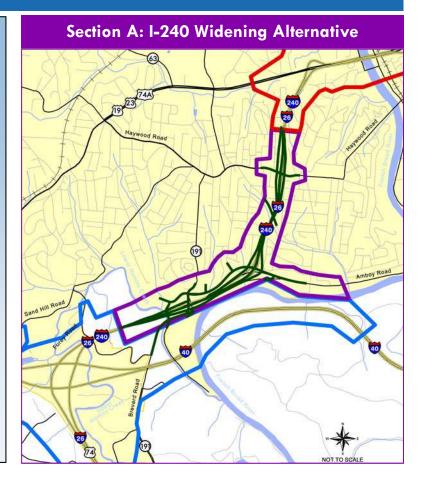
SECTION A

There is one build alternative for Section A, which would widen I-240 from four lanes to eight lanes and provide upgrades at three interchanges.

The interchange with Brevard Road would have limited connectivity because of close proximity to the Amboy Road interchange. I-26 East/I-40 West traffic would exit at an upgraded Amboy Road interchange and travel along a new extension of Amboy Road to Brevard Road.

This extension of Amboy Road would connect to Fairfax Avenue and Virginia Avenue and continue to an intersection at Brevard Road.

A third interchange, at Haywood Road, would be converted to a tight urban diamond configuration. This design would relocate the current exit ramp from I-240 East that connects to Hanover Street and relocate it to connect directly to Haywood Road. The current two-way section of ramp in the northeast quadrant would also be eliminated.



SECTION B

The four build alternatives for Section B, as presented on the next page, offer a variety of options for crossing the French Broad River and connecting to US 19-23-70 at the northern end of the project.

Alternative 3 separates I-240 and I-26, with I-26 running north along a new alignment and I-240 continuing over the Captain Jeff Bowen Bridges as it does currently.

Alternative 3C follows the same alignment as Alternative 3, but crosses the French Broad River on two bridges further south.

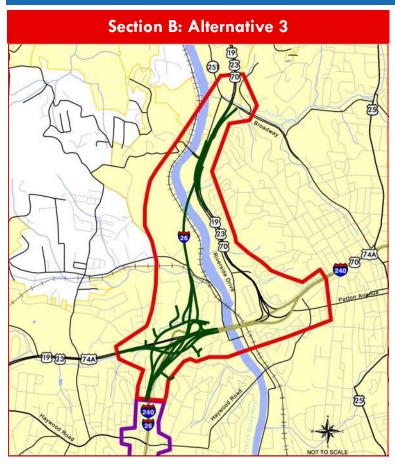
Alternative 4 separates the local traffic on Patton Avenue from the I-240 through traffic, but otherwise follows a similar route as Alternative 3.

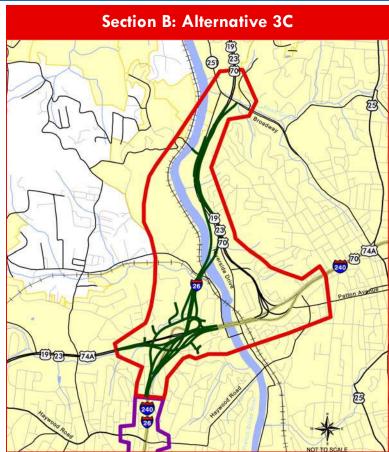
Alternative 4B also separates the local traffic on Patton Avenue from the I-240 through traffic, otherwise following a similar route as alternative 3C.

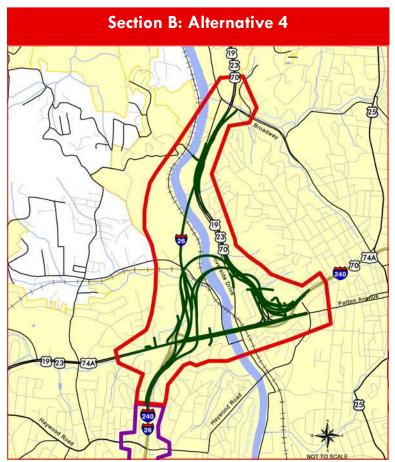
Bicycle and Pedestrian Accommodations

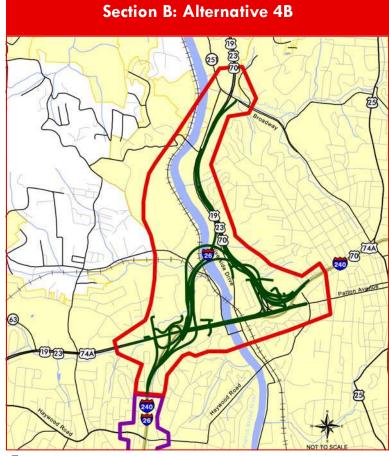
The City of Asheville has multiple plans to address bicycle and pedestrian accommodations throughout the city. In harmony with these plans, a greenway is proposed along Section A and all of the Section B alternatives. The greenway begins at Haywood Road and will follow the I-26 improvements in Section B, where it merges with Patton Avenue to cross the French Broad River and ties to the nearby streets, providing access to downtown Asheville. In addition, the proposed designs include multiple connections throughout the project area to existing sidewalks, bike paths, or transit routes.

DETAILED STUDY ALTERNATIVES—SECTION B







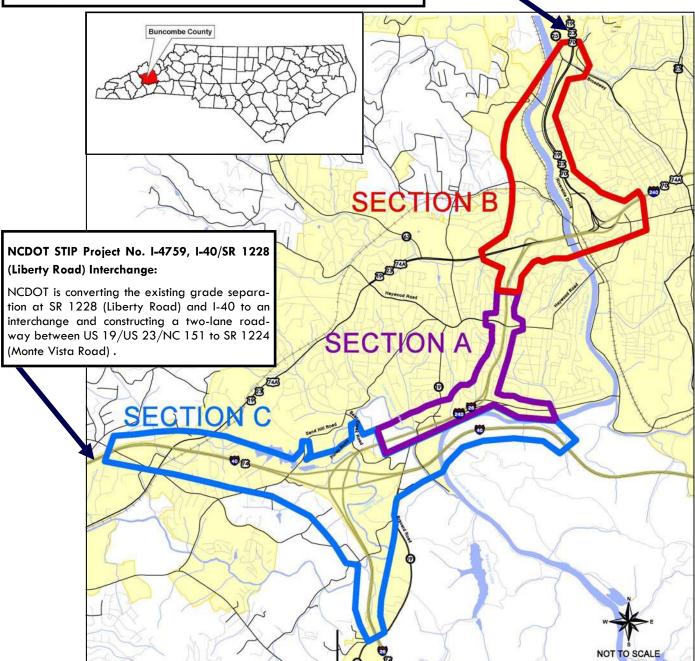


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NEARBY PROJECTS

NCDOT STIP Project No. A-0010A, US 19/23 (Future I-26) Improvements Project:

NCDOT is proposing to improve approximately 12 miles of US 19/23 from north of I-240 in Asheville to just south of Exit 13 (Forks of Ivy — Stockton Road) near Mars Hill. This project is currently in the early stages of the planning process.



NCDOT STIP Project No. I-5504/Brevard Road Interchange project (Exit 33):

NCDOT is modifying an existing partial cloverleaf interchange, primarily to alleviate congestion by increasing the efficiency of the interchange. The project may include the widening of the NC 191 (Brevard Road) bridge over I-26.

NCDOT STIP Project No. I-4400/I-4700, I-26 Widening Project:

NCDOT is proposing to widen approximately 22 miles of I-26 from US 25 (Exit 54) in Henderson County to I-40 in Asheville. This project is about to begin the preliminary design process.

Summary of Project Impacts by Section

Section C				Cootion A	Section B				
Resource		(I-26/I-40/I-240 Interchange)			Section A	(New Location ac	cross French Bro	oad)
	Alt. A-2	Alt. C-2	Alt. D-1	Alt. F-1	I-240 Widening	Alt. 3	Alt. 3C	Alt. 4	Alt. 4B
Project Features		•						•	
Length (miles)									
I-26	2.2	2.2	2.2	2.2	2.0	2.4	2.5	2.4	2.5
I-40/I240	2.9	3.2	2.8	2.8	0.0	0.6	0.6	1.5	1.5
Total Length	5.1	5.4	5.0	5.0	2.0	3.0	3.1	3.9	4.0
Interchanges	3	3	3	3	3	2	2	3	3
Railroad Crossings	2	2	2	2	0	3	3	8	5
Navigable Waterway Crossings	1	1	1	1	0	2	3	4	4
Construction Cost	\$286,100,000	\$269,700,000	\$263,100,000	\$203,300,000	\$105,700,000	\$190,200,000	\$191,200,000	\$255,600,000	\$291,300,000
Right-of-Way Cost	\$26,600,000	\$22,400,000	\$33,800,000	\$17,100,000	\$29,400,000	\$42,800,000	\$36,200,000	\$45,500,000	\$36,800,000
Utilities Cost	\$2,200,000	\$2,000,000	\$2,300,000	\$2,100,000	\$3,400,000	\$3,100,000	\$3,300,000	\$3,600,000	\$3,900,000
Total Cost	\$314,900,000	\$294,100,000	\$299,200,000	\$222,500,000	\$138,500,000	\$236,100,000	\$230,700,000	\$304,700,000	\$332,000,000
Socioeconomic Features									
Relocations									
Residential	50	32	38	31	81	34	23	46	33
Business	6	6	7	5	17	24	33	24	34
Nonprofit	0	0	0	0	1	2	1	2	1
Total	56	38	45	36	99	60	57	72	68
Schools Relocated	0	0	0	0	1	0	0	0	0
Churches Relocated	1	1	1	1	1	0	0	1	1
Parks and Recreational Areas Impacted	1	1	1	1	2	0	0	0	0
Cemeteries Impacted	0	0	0	0	0	0	0	0	0
Physical Environment									
Noise Impacts (No-Build)	193	193	193	193	181	94	94	243	243
Noise Impacts (before abatement)	218	255	214	304	198	193	133	312	224
Noise Impacts (after abatement)	188	225	184	274	94	60	37	126	89
Hazardous Material Sites (moderate or high) Impacted	1	1	1	1	0	1	1	1	1

Section C Resource (I-26/I-40/I-240 Inte					Section A	n A (New Location across French Broad)			
	Alt. A-2	Alt. C-2	Alt. D-1	Alt. F-1	I-240 Widening	Alt. 3	Alt. 3C	Alt. 4	Alt. 4B
Floodplain Impacts (acres)	20.53	20.39	18.06	16.63	8.36	9.36	7.65	8.13	3.91
Floodway Impacts (acres)	2.74	4.23	2.27	2.00	1.94	2.88	2.96	0.69	0.38
Land Use Impacts by Zoning Category (acres)								•	
Residential Single-Family Districts	19.3	12.7	19.7	12.5	8.4	4.0	4.3	6.4	7.5
Residential Multifamily Districts	21.4	15.4	15.2	16.0	26.5	26.5	17.0	27.6	17.0
Neighborhood Business District	0	0	0	0	0	0.2	0.2	0.3	0.1
Community Business Districts	0.0	0.0	0.0	0.0	4.9	0.1	0.1	0.04	0.0
Industrial	0	0	0	0	0	4.0	0.0	2.4	0.4
Institutional District	38.6	38.6	35.4	34.5	13.6	0.4	0.4	0.2	0.4
Office	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Highway Business District	11.4	9.6	9.7	7.8	1.9	14.8	15.8	14.0	14.3
Regional Business District	32.3	32.4	34.1	27.1	0.0	15.4	15.4	9.3	10.5
Central Business District	0.0	0.0	0.0	0.0	0.4	0.0	0.0	0.2	0.3
Commercial	28.7	31.4	30.8	24.8	2.7	0.0	0.0	0.0	0.0
Resort District	0.0	0.0	0.0	0.0	0.0	22.1	21.5	37.2	19.6
River District	0.0	0.0	0.0	0.0	6.3	11.2	24.8	16.1	22.3
Total	151.8	140.1	144.9	122.6	64.7	98.9	99.7	113.7	92.5
Human Environment									
Community Effects (# of communities within or a	djacent to study a	rea with benefit or	burden from prop	posed alternatives	;)				
High Benefit	-	-	-	-	-	-	-	-	-
Moderate Benefit	-	-	=	-	-	-	-	1	1
Low Benefit	-	-	-	-	-	-	-	2	2
Neutral	-	-	2	-	1	5	5	1	1
Low Burden	2	2	-	2	3	4	4	4	4
Moderate Burden	-	-	-	-	1	1	1	2	2
High Burden	-	-	-	-	-	-	-	-	-
Cultural Resources									
Historic Properties – Section 106 Effects	0	0	0	0	1 Adverse Effect	0	0	0	1 Adverse Effect

Resource		Section C Section (I-26/I-40/I-240 Interchange)		Section A	Section B (New Location across French Broad)				
	Alt. A-2	Alt. C-2	Alt. D-1	Alt. F-1	I-240 Widening	Alt. 3	Alt. 3C	Alt. 4	Alt. 4B
Historic Properties Impacted	2	2	1	1	2	2	2	2	2
Archeological Sites Impacted	5	6	5	6	2	1	1	1	0
Natural Environment	·	•	•	•	•		•		
Biotic Resources (acres)									
Maintained/ disturbed	192.86	191.47	188.84	171.93	91.08	87.85	83.96	126.50	124.82
Mesic Mixed Forest	140.72	137.11	135.08	111.26	47.41	39.02	33.32	40.02	40.67
Alluvial Hardwood Forest	8.97	9.11	8.33	6.55	1.50	5.87	4.76	3.10	3.88
Open Water	0.19	0.39	0.24	0.17	0	0.00	0.00	0.00	0.00
Total	342.75	338.07	332.49	289.90	139.99	132.74	122.04	169.63	169.37
Impervious Surface Increase (acres)	74.43	82.03	61.33	57.12	27.45	29.68	28.37	38.26	40.45
Stream Impacts (#)	12	12	13	12	4	7	6	6	7
Stream Impacts (linear feet)	2,965	2,779	2,938	1,984	798	3,874	3,639	1,839	2,128
Wetland Impacts (#)	13	12	13	12	1	3	2	4	2
Wetland Impacts (acres)	2.62	2.36	2.01	1.86	0.01	0.22	0.11	0.22	0.10
Pond Impacts(#)	0	0	0	0	0	3	0	3	0
Pond Impacts(acres)	0	0	0	0	0	0.6	0	0.53	0
Protected Species Adversely Affected	0	0	0	0	0	0	0	0	0

^aStream, wetland, and pond impacts calculated using design slope stakes plus 25-foot buffer. All other impacts calculated using right-of-way.





Public Hearing November 16, 2015 NCDOT STIP Project No. I-2513

COMMENT FORM

Public input is essential to every project that serves the people of the community where it is built. Public comments will be considered by the NCDOT project team in selection of a Preferred Alternative. If you require a direct response, such as a copy of the Public Hearing transcript, please provide your contact information so that we may follow up with you. You may always contact the project team at the Project Hotline below.

YOUR NAME:	ame: email:					
ADDRESS (optional):	DRESS (optional): CITY, STATE, ZIP:					
ORGANIZATION (IF ANY):PHONE:						
Do you request a copy of the Public For each Section, please select your						
Section C Alternative A2 Alternative C2 Alternative D1 Alternative F1 Do Nothing (No-Build)	Section A Uviden Existing Do Nothing (No-Build) Alternative 3 Alternative 3C Alternative 4 Alternative 4B Do Nothing (No-Build)	uild)				
Please provide an explanation of wl	hy you selected the alternative preferences as shown	above:				
Please provide any additional comm	nents about the I-26 Connector project:					

The hearing will also be streamed online if you cannot attend the formal hearing at 7 p.m. (see project website for link). Comments will be accepted during the webinar; however, responses will not be provided until after the comment period has closed on December 16, 2015.

Please leave completed form in the comment box, or return no later than December 16, 2015 to:

Drew Joyner, P.E.

1598 Mail Service Center

Raleigh, NC 27699-1598

Project Hotline: 1-800-233-6315
Project Website:
http://www.ncdot.gov/projects/i26connector/
Provide comments online at:
http://engagencdot.mysidewalk.com/

Mr. Drew Joyner, PE NCDOT Human Environment Section 1598 Mail Service Center Raleigh, NC 27699-1598



TITLE VI PUBLIC INVOLVEMENT FORM

Completing this form is **completely** voluntary. You are not required to provide the information requested in order to participate in this meeting.

Meeting Type: Public Hearing	Date: November 16, 2015
Location: Renaissance Hotel, Asheville, North Carolina	
TIP No.: I-2513	
Project Description: I-26 Connector	

In accordance with Title VI of the Civil Rights Act of 1964 and related authorities, the North Carolina Department of Transportation (NCDOT) assures that no person(s) shall be excluded from participation in, denied the benefits of, or subjected to discrimination under any of the Department's programs, policies, or activities, based on their race, color, national origin, disability, age, income, or gender.

Completing this form helps meet our data collection and public involvement obligations under Title VI and NEPA, and will improve how we serve the public. Please place the completed form in the designated box on the sign-in table, hand it to an NCDOT official or mail it to the PDEA-Human Environment Section, 1598 Mail Service Center, Raleigh, NC 27699-1598.

All forms will remain on file at the NCDOT as part of the public record.

Zip Code:	Gender: Male Female			
Street Name: (i.e. Main Street)	Age:			
	Less than 19			
Total Household Income:	□ 35-44 □ 45-54 □ 55-59			
☐ Less than \$10,000 ☐ \$50,000 − \$74,999	☐ 60-64 ☐ 65-74 ☐ 75-84			
☐ \$10,000 – \$14,999 ☐ \$75,000 – \$99,999	85 or over			
☐ \$15,000 – \$24,999 ☐ \$100,000 – \$149,000				
☐ \$25,000 – \$34,999 ☐ \$150,000 - \$200, 000	Have a Disability: 🗌 Yes 🗌 No			
☐ \$35,000 – \$49,999 ☐ \$200,000 or more				
Race/Ethnicity:	National Origin: (if born outside the U.S.)			
White	☐ Mexican			
☐ Black/African American	Central American:			
☐ Asian	South American:			
American Indian/Alaskan Native	Puerto Rican			
☐ Native Hawaiian/Pacific Islander	Chinese			
Hispanic/Latino	☐ Vietnamese			
Other (please specify):	□ Korean			
	Other (please specify):			
How did you hear about this meeting? (newspaper adver	rtisement, flyer, and/or mailing)			

For more information regarding Title VI or this request, please contact the NCDOT Title VI Section at (919) 508-1808 or toll free at 1-800-522-0453, or by email at slipscomb@ncdot.gov.

Thank you for your participation!

PDEA NCDOT Human Environment Section 1598 Mail Service Center Raleigh, NC 27699-1598

